

**State Board of Review Meeting  
National Register of Historic Places  
South Carolina Department of Archives and History  
State Historic Preservation Office**

***Minutes of the March 19, 2021 Meeting***

The State Board of Review meeting was held virtually via Webex. All nominations were presented remotely, with State Historic Preservation Office (SHPO) staff participating from the South Carolina Archives and History Center, 8301 Parklane Road, in Columbia, South Carolina.

**Members Present**

Mr. William L. Kinney, Jr. (Chairman), Dr. J. Edward Lee (Vice-Chair), Ms. Dawn Dawson-House, Dr. A. V. Huff, Jr., Dr. Kathryn Silva Hyde, Ms. Cynthia Cole Jenkins, Mr. Christopher Judge, Dr. Karen Y. Smith, and Ms. Patricia Lowe Smith.

**Members Absent**

Mr. Derek Gruner and Ms. Mary Catherine Hyman.

**Explanation of Format**

Mr. Brad Sauls, SHPO supervisor for grants, survey, and National Register, served as the meeting's online host and welcomed the meeting's virtual participants at 10:06 A.M. He provided brief instructions for how to participate in the meeting. He also reminded participants that, when an item is up for a vote, the Chairman will call for "no" votes and then call for a voice vote to approve the measure.

**Call to Order**

The Chairman officially called the meeting to order at 10:08 A.M and welcomed those in attendance.

**Recognition of Retiring Board Member**

Mr. Kinney asked Mr. Sauls to confirm if Ms. Hyman was in attendance. Ms. Sauls confirmed she was absent and noted that this was her final scheduled meeting as a member of the board. He and Mr. Kinney both expressed their appreciation for her service on the board.

**Recognition of Board Members**

At Mr. Kinney's request, Mr. Sauls introduced each of the board members, present and absent. It was noted that Mr. Gruner was also absent from the meeting.

## **Approval of Minutes**

The members received the minutes of the November 20, 2020, meeting by mail (or e-mail) in the packets prior to the meeting. Dr. Lee made a motion to approve the minutes as written, seconded by Ms. Jenkins. The motion was approved unanimously.

## **Remarks**

Mr. Kinney welcomed to the meeting Dr. W. Eric Emerson, director of the Department of Archives and History and State Historic Preservation Officer, and Ms. Elizabeth M. Johnson, Deputy State Historic Preservation Officer, and invited them to offer remarks. Dr. Emerson welcomed those in attendance and expressed appreciation to the SHPO staff, board members, and presenters for their participation in the meeting, despite the complications of its virtual format. He expressed hope that this would be the last virtual meeting and that the Review Board's next meeting in July would be held in-person, with attendees continuing to take precautions related to the COVID-19 pandemic. Ms. Johnson then also welcomed attendees and introduced the National Register staff present, Ms. Virginia Harness and Dr. Edwin Breeden, and thanked them for their work in helping preparers finalize the nominations under consideration. She also welcomed other members of the SHPO staff in attendance, including Christopher Tenny and Alethea Harrison.

## **Explanation of Procedure**

Mr. Sauls outlined the procedure that would follow for considering each of the nominations, explaining that presenters would have five minutes for each nomination, to be followed by statements and comments from visitors; questions from Board members; uninterrupted Board discussion; and a Board decision.

## **Consideration of Nominations**

Beginning at 10:17, the following nominations were considered:

1. **Fort Fremont Battery (Boundary Increase & Additional Documentation) (St. Helena Island, Beaufort County)** was presented by the preparer, Ms. Stefanie M. Nagid of the Beaufort County Planning Department. During the public comment segment, Theodore Panayotoff of the Friends of Fort Fremont noted that he assisted Ms. Nagid with the nomination and was also able to answer any questions the board may have. During the board comment segment, Ms. Jenkins asked for the origin of the names of the two batteries at the fort, Battery Jessup and Battery Fornance. Ms. Nagid deferred to Mr. Panayotoff, who said that both were named for former Army artillery officers, as was common. He recalled that Fornance was named for an officer killed during the Spanish American War and added that the fort itself was named for explorer and Army officer John Fremont. Ms. Jenkins thanked him and said she believed it was important that such information be included in the actual nomination. Mr. Judge asked if the property was a recorded archaeological site, which Ms. Nagid confirmed, and said that the archaeological site should be referenced in the nomination. Dr. Smith asked that the site numbers associated with the nominated resources also be noted in the nomination as well as two previous

archaeological surveys conducted of the area. She also noted there had previously been concerns about looting on the property and asked if this was still an issue. Ms. Nagid noted that no looting was known to be occurring on the property but that some graffiti had been found. Mr. Sauls assured the board that SHPO staff will include any of the requested information that was not already in either the original nomination or the proposed boundary increase and additional documentation. Mr. Kinney asked what was located between the two batteries, and Ms. Nagid said that park land was between the two. Ms. Jenkins re-emphasized her desire for information on the namesakes of each of the batteries as well as more discussion of the property's earlier history. She expressed disappointment that the tabby ruins, which were included as a non-contributing resource, were not being highlighted more prominently in the nomination and asked for additional research on their history before the nomination is forwarded to the National Park Service (NPS). Mr. Sauls noted that the ruins had recently been examined and documented, and he assured the board that SHPO staff would review the original nomination and add any of the requested information that was not previously included in it or the current proposal. Mr. Judge asked if the County owned the property up to Bay Point Road. Ms. Nagid confirmed that they did. Mr. Judge asked if any of the other historic structures associated with Fort Fremont were within the owned area and Ms. Nagid confirmed that they were not. Ms. Jenkins moved for approval at the local level of significance, which was seconded by Ms. Smith. The Board approved the motion unanimously by voice vote.

2. **James Stocker Simmons House (Charleston, Charleston County)** was presented by the preparer, Mr. Kalen McNabb of Meadors, Inc. During the board comment segment, Ms. Jenkins questioned why the house was not being nominated for architecture and instead for its association with the Windermere development, which is in a different part of Charleston. Ms. Harness explained that SHPO staff had similar questions when they first reviewed the Preliminary Information Form (PIF) for the property but subsequently found that the National Register guidelines for Criterion B nominations specifically state that properties may be nominated for their association with an important local developer. She acknowledged that the nomination's emphasis on Windermere may seem unusual, but that it was ultimately the house's association with James Stocker Simmons, who led Windermere's development, that made it eligible. She added that SHPO staff had considered a Criterion C argument for architecture but felt that, though the property was a beautiful home, it did not stand out enough from the many other examples of similar historic architecture in Charleston to be eligible for listing under C. Ms. Jenkins said she felt the house, particularly its interior, possessed a notable degree of integrity even within that local context and that not listing it under Criterion C neglected its significance in this area. Ms. Jenkins called the property a "textbook" Queen Anne style home and believed it had further importance due to its association with Charleston's post-World War I resurgence. She then asked if Windermere had been determined to be eligible for the National Register, which Ms. Harness confirmed. Ms. Jenkins asked if it would be possible to add Criterion C to the existing nomination. Ms. Harness said that adding a new area of significance at this stage would be "challenging," and Mr. Sauls said that SHPO staff could do so if the Board officially requested it. Ms. Jenkins subsequently moved for approval at the local level

of significance, on the condition that architecture be added as an area of significance. Dr. Smith seconded the motion, which the Board approved the motion unanimously by voice vote.

3. **U.S. Highway 25** was presented by the preparer, Dr. Anne Peden of the Fork Shoals Historic Society and Greenville County Historic Preservation Commission. Ms. Jenkins described the nomination as “fascinating” and complimented Dr. Peden’s presentation as well as SHPO staff for determining how to draw the boundary for such a nomination. She expressed interest in learning more about the older roads that correspond to portions of the highway’s route and asked if there are segments of those older roads that were known to have not been paved and still be extant. Dr. Peden said that were some older stone bridges are still extant, including the Poinsett bridge. She also said she believed there may be extant segments in the Greenville Watershed but that she was unable to access and document them. Dr. Lee moved that the nomination be approved at the local level of significance, which was seconded by Ms. Dawson-House. The Board approved the motion unanimously by voice vote.
4. **Poe Hardware and Supply Company (Greenville, Greenville County)** was presented by the preparer, Ms. Kendra Waters of MacRostie Historic Advisors LLC. During the public comment segment, Robert Poppleton of the Furman Co., the property’s developer, noted that his company had worked for a couple of years to preserve the property as an important part of Greenville history. He said it was located in a former textile mill neighborhood and that his company had worked to use the building to contribute to the surrounding community, noting that Greenville Technical College had moved their culinary institute onto the property. He said the project would not have been possible without the historic tax credit program and he thanked the Review Board and SHPO staff for their help navigating that process. He said he hoped to undertake similar National Register projects in the future. During the board comment segment, Ms. Jenkins asked if the William Wilkins mentioned in the nomination was the same one whose historic home was relocated to Augusta Road. Dr. Lee confirmed that it was. Mr. Jenkins moved for approval at the local level of significance. Dr. Silva Hyde seconded the motion, which passed unanimously by voice vote.
5. **Beverly Apartments (Columbia, Richland County)** was presented by the preparer, Ms. Jane Campbell of Rogers, Lewis, Jackson, Mann, & Quinn. During the board comment segment, Dr. Huff commented that the nomination made him feel as though he was himself becoming “historic,” as he once visited a doctor’s office on the first floor of the building. Mr. Judge moved for approval at the local level of significance, which was seconded by Ms. Jenkins. The Board approved the motion unanimously by voice vote.

## **Other Business**

Mr. Kinney noted that the Board’s next meeting would be held on July 23, 2021. He thanked board members, the public, presenters, and SHPO staff for their efforts in making today’s meeting possible.

## **Adjournment**

There being no further business, Mr. Kinney then asked for a motion to adjourn. Dr. Lee made a motion to adjourn the meeting, seconded by Dr. Smith. It passed unanimously, and the meeting adjourned at 11:33 PM.